

Minutes
Combined Health and Human Services Board and Committee Meeting
Thursday, October 13, 2011

Chairs Brandtjen and Farrell called the meeting to order at 1 p.m.

Committee Members Present: Supervisors Janel Brandtjen (chair), Gilbert Yerke, Mike Inda, Kathleen Cummings, Pauline Jaske, Peter Wolff (left at 2:20 p.m. and returned at 2:58 p.m.), Jim Jeskewitz.

Board Members Present:

Citizen Members: Dennis Farrell (chair), Mike O'Brien (left at 3:01 p.m.), Joe Vitale, Flor Gonzalez, Dr. Peter Geiss (left at 3 p.m.). County Board Supervisors: Janel Brandtjen, Duane Paulson, Jim Jeskewitz, Paul Decker (left at 3:10 p.m.). **Absent:** JoAnn Weidman.

Also Present:

Adolescent and Family Services Manager Pete Slesar, County Board Chair Jim Dwyer, County Executive Chief of Staff Shawn Lundie, Criminal Justice Collaborating Council (CJCC) Coordinator Rebecca Luczaj, Deputy Director of Health and Human Services (HHS) Don Maurer, Epidemiologist Ben Jones, Family Services Unit I Supervisor Jeanette Braun, Family Services Unit II Supervisor Jeri Shryock, HHS Director Peter Schuler, Juvenile Center Coordinator Mike Sturdevant, Legislative Policy Advisor Sarah Spaeth, Public Health Manager Dr. Nancy Healy-Haney, Senior Financial Analyst Bill Duckwitz, Senior Financial Analyst Clara Daniels, Vice President of Operations at St. Charles Glynis Underwood, Program Manager Judy Hickey.

Committee Agenda Items

Approve Minutes of 9-29-11, 9-30-11

MOTION: Jaske moved, Inda moved, second, to approve the minutes of September 29, 2011. Motion carried 7-0

MOTION: Yerke moved, Cummings second, to approve the minutes of September 30, 2011 as amended. Motion carried 7-0.

Advisory Committee Reports

Yerke reported that the Community Development Block Grant (CDBG) Board will not meet until after the federal funding notification is received.

Next Meeting Date

- November 10 (combined with the HHS Board)

Executive Committee Report of 10-3-11

Brandtjen said at the October 3, 2011 County Board Executive Committee meeting, the following 2012 operating budgets were considered: CDBG, Federated Library Services, University of Wisconsin (UW) Cooperative Extension and non-departmental.

Brandtjen said she was the only Executive Committee member to vote against the 2012 UW Cooperative Extension budget. Brandtjen said she has concerns about several UW Cooperative Extension programs especially since they are supported by \$340K in tax levy, duplicated by other organizations and several run through the CDBG budget. Short term UW Cooperative programs should be replaced with long-term programming. ProHealth Care recently awarded the department \$50K to run a cancer awareness program. Programs such as cancer awareness and gardening are good but do not fit into Waukesha County's priorities.

Board Agenda Items

Advisory Committee Reports

Vitale said at the last Children and Families Services Advisory Committee meeting, the committee heard reports from St. Charles, Healthy Families of Waukesha County, Children's Place and Lutheran Social Services. Healthy Families of Waukesha County and the Pregnancy Support Program recently merged.

Announcements

Schuler said the State of Wisconsin, Department of Health's new mission statement was reviewed at the October 12, 2011 regional consortium meeting. Weidman reported to Schuler that the consortium was surprised to learn the mission statement was revised and no longer resembled a department of health mission statement. The meeting also revealed that the City of Franklin has countered all legislative health department obligations by eliminating all city public health department immunizations and emergency preparedness programs.

Committee Agenda Items

Ordinance 166-O-062: Accept 2011 Adult Drug Court Discretionary Grant Program Award through the U.S. Department of Justice (DOJ)–Bureau of Justice Assistance (BJA)

Luczaj said Waukesha County was awarded a U.S. Department of Justice (USDOD) and Bureau of Justice Assistance (BJA) Drug Court Grant for \$350K to be used between October 1, 2011-September 30, 2014. The program will follow a deferred prosecution model, serve 75 clients over three years (25 clients per year) and target non-violent Waukesha County offenders, 18 years of age or older who are high-risk and drug dependent. A professor from Temple University will evaluate the program. Luczaj said program funding will be appropriated into the 2012 budget. No grant funding is expected to be spent in 2012. Much planning is needed before the program begins. Schuler said the development of a drug court is in response to the increased use of opiates in Waukesha County.

Inda asked how will in-kind funds be met? Luczaj said the in-kind requirements will be met by donated Alcohol Treatment Court staff time as well as courtroom space.

Motion: Yerke moved, Jeskewitz second, to approve Ordinance 166-O-062. Motion carried 7-0.

Consider 2012 Budget Amendment for Appropriation of 2012 Drug Court Grant Funding

Daniels said approval of Ordinance 166-O-062 accepts drug court grant funding while the budget amendment appropriates the funding into the 2012 budget. In response to Yerke's question, Luczaj said grant funding is received on a reimbursement basis.

MOTION: Wolff moved, Cummings second, to approve the 2012 budget amendment to appropriate Drug Court Grant funding. Motion carried 7-0.

Board Agenda Items

Approval of Appointment Application at Mental Health Center

The medical and psychological staff credential committee met August 17, 2011 and recommended the appointment of Dr. Chandra Unni as an associate of psychiatry.

MOTION: Vitale moved, Paulson second, to approve the appointment application for Dr. Chandra Unni. Motion carried 9-0.

Combined Agenda Items

Update on Public Health Division

Healy-Haney said Community Health Improvement Plan and Process (CHIPP) is used to assess and determine the strengths, weakness and priority health needs of Waukesha County residents. Healy-Haney and Jones distributed and reviewed the following handouts: Waukesha County Public Health Dashboard (10/13/11); State of Wisconsin Department of Health Services mission, strategy and guiding principles; Waukesha County Statistical Trends and Impact, August 2011; Ranking of Identified Health Issues; Waukesha County Minority Health Death Rates; and Waukesha County CHIPP Data.

Vitale asked how can trends decrease while determinants increase? Jones said people usually have high blood pressure and other diseases for many years before it becomes cardiovascular disease. Geiss said trends and determinants can be affected by doctors prescribing certain drugs such as statins to reduce cholesterol. Healy-Haney said many medical professionals are prescribing statins before the age of 40, which could affect the long-term health of a community.

O'Brien asked how many people were surveyed? Jones said the results are from a community health survey commissioned by Aurora for local health departments and have a margin of error of plus or minus 4%. Hospital partners have committed to funding this survey every three years.

In regards to the analysis about the upward trend of suicides, Paulson said four suicides in one year should not be considered an upward trend. Healy-Haney said the medical examiner reports that Waukesha County has experienced more than four suicides in 2011.

Geiss said getting 90% of two-year-olds immunized is a challenge. Healy-Haney said health care providers have to get onboard to get everyone immunized. Jones said parents who notify schools that they chose not to immunize their children are considered "persons of conviction" and compliant with immunization laws. The misinformation on childhood immunizations available online presents a challenge for public health departments. Decker said what is being done to counter misinformation? Healy-Haney said the Public Health Division provides services for those without health insurance or with Title 19. Those with insurance are referred to their primary doctors.

O'Brien asked why is there a significant increase in binge drinking? Healy-Haney said the Public Health Division researches data but does not investigate why trends occur.

Healy-Haney said the Centers for Disease Control (CDC) will visit Waukesha County in April 2012 to evaluate the county's readiness initiative program. Representatives are needed from the county board and board of health to observe the process. Healy-Haney said public health nurses made the connection between listeria and infected cantaloupe sold at local Aldi's stores. Aldi purchased the fruit from a distributor and was not aware of its origins.

Wolff left at 2:20 pm.

Report on Intensive Family Development Services (IFDS) Team

Slesar said HHS contracts with St. Charles to provide IFDS, which helps Waukesha County maintain a low out-of-home placement rate. A handout titled *St. Charles Youth and Family Services, Intensive Family Development Services Team* was distributed and reviewed by Underwood, Shryock, Braun and Hickey including client profile, intended program outcome, services offered, description of staffing team,

program location and program eligibility requirements. The program provides intensive, in-home, family-focused interventions at no cost to strengthen families in order to maintain children safely within the home and prevent out-of-home placements. The team strives to connect clients with community resources to foster and strengthen independence.

Underwood said each member of the family is assigned a counselor and when possible, services are provided in homes. Hickey said the St. Charles' Lauer Center facility is used when a neutral meeting place is needed. The facility provides programming and resources for families. Hickey said services are provided 24 hours per day, seven days per week. The team does AODA assessments but links clients to outside resources when treatment is needed. Occasionally alternate support is sought when the home environment is too toxic from people who have stake in the wellbeing of the children. Hickey said work with the family starts with making sure basic needs are met rather than traditional counseling. Slesar said the strength of program lies in teaching families to be self-reliant.

Paulson asked are families court ordered to participate? Shyrock said the courts cannot order families to cooperate. Vitale said this program is a good investment because it keeps people out of deep end services.

Decker asked are clients provided job skills training? Hickey said the program teaches kids and parents how to do a job search and encourages kids to do volunteer work.

Decker asked how are the families impacted by literacy? Shyrock said parents with little education have a hard time promoting it for their children. Decker said there are programs in the community that could help these cases.

Farrell asked are the children who are temporarily removed from the home placed at the Juvenile Center? Hickey said the program tries to minimize use of this short-term service.

Brandtjen asked has there been an increased need for the program? Shryock said staff makes the program work within budget restrictions.

Program Report on Lauer Center Educational Support Program

Braun and, Underwood described the Educational Support Program (ESP), a collaboration between St. Charles, HHS and the Waukesha School District, designed to work with youth in the community. This year-round program addresses issues that participants are having with relationships, education, AODA, etc. and provides job skills training, experiential learning opportunities and recreational, art and music related activities.

Wolff returned at 2:58 p.m.

Vitale asked does ESP work in conjunction with alternate high schools? Underwood said the alternate high schools are not involved with the Lauer Center. Slesar said ESP provides educational supervision.

O'Brien left at 3 p.m. and Geiss left at 3:01 p.m.

In response to Paulson's question, Underwood said no private school teachers are connected with the program.

Decker left at 3:10 p.m.

Statistic of the Month: Truancy Intervention

Slesar said it is challenging to define truancy because all schools track it differently. Successful intervention with truant youth can provide a significant benefit to the youth and community. Slesar reviewed a handout titled *Truancy Interventions 2008-2011*, which indicates that truancy is reduced by successful interventions.

MOTION: Paulson moved, Jeskewitz second, to adjourn the HHS Board meeting at 3:11 p.m. Motion carried 6-0.

Juvenile Center 2012 Budget Amendment

Brandtjen said she is concerned about proposed changes to contract female secure detention services with Washington County. This reduction in service could be the “cut that breaks the camel’s back.” Brandtjen wants Waukesha County to continue providing services at the same level to this population of females who have the greatest need for treatment.

Motion: Brandtjen moved, Cummings second, to amend 2012 HHS general fund budget to restore the Juvenile Female Secure Detention Unit at the Waukesha County Juvenile Center facility as follows (amendment Supv-1):

	Financial Impact
Proposed net expenditure increases to restore Juvenile Female Secure Detention Unit.	
• Increase personnel costs by \$188,500 for an additional 3.95 FTE (2.30 FTE regular juvenile center worker positions, 1.71 FTE temporary extra, partially offset by a decrease in overtime of 0.06 FTE).	\$188,500
• Decrease operating expenditures in the Juvenile Center Program by a net of \$64,200 (which includes the elimination of \$70,500 in room, board and transportation costs related to using the Washington County Juvenile Detention facility, partially offset by an estimated \$6,300 in additional variable operating expenditures (e.g., food, clothing and medical supplies) related to using the Waukesha County facility).	(\$64,200)
Total Net Expenditures	\$124,300
To fund the net increases in expenditures of \$124,300, amend the 2012 HHS general fund budget.	
• Appropriate \$52,200 in general fund balance to pay for on-going operational expenditures.	\$52,200
• Decrease juvenile placement prevention services in the family services and juvenile services program by \$50,000 (from \$144,700 to \$94,700) and shift levy funding to the juvenile center budget.	\$50,000
• Assume additional out-of-county placements at the Waukesha County Juvenile Center for a minimum of 177 days of care at \$125 per day to increase out-of-county revenues by \$22,100. (Estimate for 30 out-of-county placements with an average stay of approximately 6 days).	\$22,100

Proposed funding needed to restore the juvenile female secure detention unit \$124,300

Inda said he would like to table the amendment until he has time to review it. Spaeth said normally the amendment would have been considered during the budget review but unfortunately, timing issues prevented such consideration. Inda said the committee has reviewed and approved the Juvenile Center budget. Presenting the amendment now is “backdoor.” Wolff said actually the committee is seeing the amendment now instead of in two weeks with the other amendments so this is a “front door operation.” Dwyer explained the amendment process.

Brandtjen asked Schuler for his opinion of amendment. Schuler said the proposed HHS budget included a well thought out proposal to deal with female placements in an increasingly empty unit. The county was unsuccessful in its attempts to attract additional business to the Juvenile Center because other communities are experiencing the same trend. The money removed from the Juvenile Center budget will provide more flexible spending options for other HHS programs. He and the HHS department defends and supports the proposal as outlined in the 2012 County Executive’s Budget and will work with Washington to County to build a successful program. The county will examine the process if trends change.

In response to Jaske’s questions, Schuler provided the following statistics:

	Prior to 2006	2006-2010	% Change
Annual number of female secure nights of care in secure detention	709 per year	188 per year	(73%)
Annual number of females detained in secure detention	127 per year	30 per year	(76%)
Number of nights female section of secure detention was empty	NA	210 nights	NA

Schuler said the center was full when it opened but unlike a hotel, staff does not celebrate higher occupancy rates at a detention center.

Brandtjen said females in need of secure detention are a very small segment of the population and the most needed population in the county. It is important for Waukesha County to work with these girls and turn them into good taxpayers. The \$124K put pack into the Secure Detention budget provides an excellent return on investment and represent one to two delinquent females someday becoming solid taxpayers.

In response to Cummings’ question, Maurer said the amendment includes \$52K from general fund balance to pay for on-going operational expenditures. Fund balance is generally not used to cover operational expenses. It is usually used for one-time spending or phased down programming. Maurer said the reduction in the number of youth nights of care from 709 to 188 in four years is a significant drop. Even if the county had changed to on-demand staffing two years ago, contracting these services with another county may have still been in the 2012 budget.

Cummings said she is uncomfortable with the fact that the Secure Detention Center Committee does not have any meeting minutes. Dwyer said Spaeth attended every committee meeting and has been available to share the information with county board supervisors. Cummings said the county is sending mixed messages. This change will send Waukesha County youth out of the community yet the county argued the closure of the Ethan Allen School was bad because youth would be sent to the Lincoln Hills

School, hours away from their families and community. The county argued that the new HHS building had to be located on the golf course near the Juvenile Detention Center because of the number of trips staff makes between buildings. Cummings said a decision to change Juvenile Detention Center operations should be put off until next year. In relationship to the entire county budget, \$52K is not very much money.

Schuler said he stands behind his arguments for not closing Ethan Allen School because Waukesha County places a very few youth in the state facilities. Females placed in Washington County will be less than an hour away versus the more than four-hour drive to Lincoln Hills. The average female length-of-stay at the Juvenile Detention Center is very short, a matter of days, versus multiple month stays at state facilities. The impact on the females will be minimal. Females will travel back and forth between the counties for court and services and remain in contact with their parents. The department proposed the option after discovering the actual cost for per day of female detention. On demand staffing options were debated but staffing minimums at the center made this option impractical and it would be a challenge to keep an active on call list. The Juvenile Detention Center will continue to house three units, which will produce plenty of traffic between the Juvenile Detention Center and the HHS building. Every effort will be made to protect the girls. Washington County provides a carbon copy of Waukesha County's Secure Detention Programs and does a good job.

Maurer said the reality is the state budget is not going to get any better. Staff contributions to the Wisconsin Retirement System (WRS) saved the HHS budget but the county cannot count on similar funding every year.

Cummings asked who will shuttle the girls to/from Washington County and are those costs included in the budget? Schuler said money has been budgeted in the interdepartmental budget for Sheriff's Department staff to transport the girls. Contracting with an outside service with Sheriff's Department staff providing transportation the first night girls are transported would increase savings.

Dwyer said the Juvenile Center will continue to be used for Juvenile Court, male and female shelter care and male secure detention. No youth sentenced to 180 days will be placed in Waukesha County's Juvenile Center. This decision becomes easier when you look at the number of female placements and lengths of stay. Over the last four years, the female detention unit was vacant 71% of days annually and fully staffed 24 hours per day, seven days a week. Females only stay a few days. Shame on Waukesha County for not being aware of this situation sooner and shame on the department for not finding a better way to deal with this population sooner. Schuler agreed that the average length-of-stay in the juvenile center is very short. Facilities such as Lincoln Hills are used for long-term detention. In response to Yerke's question, Schuler said staff does not anticipate any unintended consequences. Maurer said Kenosha County contracted secure detention services with Washington County for years.

Brandtjen said if we followed Dwyer's logic, fire departments and golf courses would be eliminated. Costs will be higher if females are not treated.

Motion: Yerke moved, Inda second, to call for the question. Motion carried 6-1 (Cummings voted no).

The motion to approve the budget amendment was defeated 4-3 (Cummings, Brandtjen and Jaske voted no).

MOTION: Jeskewitz moved, Inda second, to adjourn the HHS Committee meeting at 4:07 p.m. Motion carried 7-0.

Respectfully submitted,

Kathleen Cummings
Secretary